(9) What provisions should be established for the withdrawal of petitions.

Because the regulations implementing ection 7(c) of the Act must be issued and take effect no later than January 1. 1980, they will not be published in proposed form. The Department expects to publish the regulations in interim form soon after the close of the comment period. At that time, a further opportunity will be provided interested persons to comment on the interim regulations and such comments will be considered by the Department of Commerce in adopting the regulations in ' final form. All comments received by C.O.B. December 17, 1979 will be considered in developing the interim regulations.

Written public comments which are accompanied by a request that part or all of the material be treated confidentially, because of its business proprietary nature or for any other reason, will not be accepted. Such comments and materials, together with comments and materials received after C.O.B., December 17, 1979, will be returned to the submitter and will not be considered in the development of the

regulations.

All public comments to be considered in the development of these regulations ill be a matter of public record and will be available for public inspection and copying. This procedure shall not, however, apply to communications from agencies of the United States or foreign governments.

Written comments (in triplicate) concerning the regulations should be addressed to:

Mr. Converse Hettinger, Director, Short Supply Division, Office of Export Administration, U.S. Department of Commerce, P.O. Box 7138, Ben Franklin Station, Washington, D.C. 20044.

The public record concerning these regulations will be maintained in the Industry and Trade Administration, Freedom of Information Records Inspection Facility, Room 3012 Main Building, U.S. Department of Commerce, 14th & Constitution Avenue NW., Washington, D.C. 20230. Records in this facility may be inspected and copied in accordance with regulations published in Part 4 of Title 15 of the Code of Federal Regulations. Information regarding the inspection and copying of records at the facility may be obtained on Mrs. Patricia L. Mann, the Industry

d Trade Administration Freedom of formation Officer, at the above address or by calling 202/377–3031.

(Secs. 7, 15 and 21, Pub. L. 96-72, to be codified at 50 U.S.C. App. 2401 et seq.; E.O.

12002, 42 FR 35623 (1977); Department Organization Order 10–3, dated December 4, 1977, 42 FR 64721 (1977); and Industry and Trade Administration Organization and Function Order 45–1, dated December 4, 1977, 42 FR 64716 (1977).)

Dated: November 30, 1979.

Robin B. Schwartzman,

Acting Deputy Assistant Secretary for Trade Regulation.

[FR Doc. 79-37351 Filed 12-4-79; 8:45 am] BILLING CODE 3510-25-M

National Oceanic and Atmospheric Administration

15 CFR Part 935

Channel Islands Marine Sanctuary

AGENCY: National Oceanic and Atmospheric Administration (NOAA), Department of Commerce. ACTION: Proposed rule.

SUMMARY: The National Oceanic and Atmospheric Administration proposes the designation by the Secretary of Commerce of the Channel Islands Marine Sanctuary off the coast of California. Presidential approval of the designation is required. After designation, the Secretary of Commerce must promulgate necessary and reasonable regulations to control activity within the sanctuary. These proposed regulations define permissible activities within the Channel Islands Marine Sanctuary off the coast of California, the procedures by which persons may obtain permits for prohibited activities, and the penalties for committing prohibited acts without a permit.

PATE: Comments due on or before February 4, 1980.

ADDRESS: Send Comments to: Director, Sanctuary Programs Office, Office of Coastal Zone Management, NOAA, 3300 Whitehaven Street, N.W., Washington, D.C. 20235.

FOR FURTHER INFORMATION CONTACT: JoAnn Chandler, Acting Director, Sanctuary Programs Office, Office of Coastal Zone Management, NOAA, 3300 Whitehaven Street, N.W., Washington, D.C. 20235, 202–634–4236.

supplementary information: Title III of the Marine Protection, Research, and Sanctuaries Act of 1972, 16 U.S.C. 1431–1434 (the Act) authorizes the Secretary of Commerce, with Presidential approval, to designate ocean waters as far seaward as the outer edge of the Continental Shelf as marine sanctuaries to preserve or restore distinctive conservation, recreational, ecological, or aesthetic values. Section 302(f) of the

Act directs the Secretary to issue necessary and reasonable regulations to control any activities permitted within a designated marine sanctuary. The authority of the Secretary to administer the provisions of the Act has been delegated to the Assistant Administrator for Coastal Zone Management within the National Oceanic and Atmospheric Administration, U.S. Department of Commerce (the Assistant Administrator).

The Assistant Administrator proposes to designate as a marine sanctuary an area of the waters off the Coast of California, adjacent to the Northern Channel Islands, and Santa Barbara Island seaward to a distance of 6 nautical miles (nmi). The waters around these Islands, located in an area of upwelling and in a transition zone between the cold waters of the California Current and the warmer Southern California Counter Current, support an exceptionally rich and diverse biota, including one of the world's most diverse concentrations of marine mammals, several endangered species, and numerous seabirds. The area also sustains a variety of human uses.

▶ In 1977 NOAA received several recommendations for sanctuaries of varying dimensions to be established in the general area. NOAA held a public meeting in April 1978 to discuss these recommendations and in June 1978 the County of Santa Barbara submitted a nomination.

The Office of Coastal Zone
Management (OCZM) prepared and
published an Issue Paper in December
1978 outlining alternatives for public
review. Based on the responses to this
Paper and consultation with other
Federal agencies, the Pacific Regional
Fisheries Management Council, State
and local governments, and interest
groups, NOAA prepared a draft
environmental impact statement (DEIS)
which is being published concurrently
with these regulations. (A copy may be
obtained by writing to the contact
identified above).

The rationale for designation of this area as a marine sanctuary and for the proposed regulatory system as well as alternative approaches, both regulatory and non-regulatory, are more fully set forth in the DEIS. OCZM will receive public comments on the proposal, hold public hearings in Santa Barbara and Ventura, California, and preapre a final EIS and regulations which incorporate and respond to the comments received. Only after final consultation with Federal agencies, and after Presidential approval, can the Secretary of

Commerce designate the sanctuary and promulgate the regulations.

VOAA policy and its general Marine actuary regulations (15 CFR Part 922, 44 FR 44831, July 31, 1979) provide that the regulatory system for a marine sanctuary will be established by two documents, a Designation document and the regulations issued pursuant to Section 302(f) of the Act. The Designation will serve as a constitution for the sanctuary, establishing among other things the purposes of the sanctuary, the types of activities that may be subject to regulation within it and the extent to which other regulatory programs will continue to be effective.

As proposed, the Channel Island Marine Sanctuary Designation document would provide as follows:

Draft Designation Document

Designation Of The Channel Island Marine Sanctuary

Preamble

Under the authority of the Marine Protection, Research and Sanctuaries Act of 1972, P.L. 92–532, (the Act) the waters surrounding the Northern Channel Islands and Santa Barbara Island are hereby designated a Marine Sanctuary for the purposes of preserving and protecting this mique and fragile ecological community.

cle 1. Effect of Designation

Jithin the area designated as The Channel Islands Marine Sanctuary (the Sanctuary), described in Article 2, the Act authorizes the promulgation of such regulations as are reasonable and necessary to protect the values of the Sanctuary. Article 4 of the Designation lists those activities which may require regulation but the listing of any activity does not by itself prohibit or restrict it. Restrictions or prohibitions may be accomplished only through regulation, and additional activities may be regulated only by amending Article 4.

Article 2. Description of the Area

The Sanctuary consists of an area of the waters off the coast of California, adjacent to the northern Channel Islands and Santa Barbara Island seaward to a distance of 6 nautical miles (nmi). The precise boundaries are defined by regulation.

Article 3. Characteristics of the Area That Give it Particular Value

The Sanctuary is located in an area of upwelling and in a transition zone between the cold waters of the California Current and the warmer Southern California Countercurrent. Consequently, the Sanctuary contains an exceptionally rich and diverse hiota, including 30 species of marine

mals and several endangered species of ne mammals and sea birds. The actuary will provide recreational

experiences and scientific research opportunities and generally will have special value as an ecological, recreational, and esthetic resource.

Article 4. Scope of Regulation

Section 1. Activities Subject to Regulation. In order to protect the distinctive values of the Sanctuary, the following activities may be regulated within the Sanctuary to the extent necessary to ensure the protection and preservation of its marine feature and the ecological, recreational, and esthetic value of the area:

a. Oil and gas operations.

b. Discharging or depositing any substance or object.

c. Dredging or alteration of, or construction on, the seabed.

d. Navigation and operation of vessels (other than fishing vessels) and overflights below 1,000 feet.

 Removing or otherwise deliberately harming cultural or historical artifacts.

Section 2. Consistency with international law. The regulations governing the activities—listed in Section 4 of this Article will apply to foreign flag vessels and persons not citizens of the United States only to the extent consistent with recognized principles of international law including treaties and international agreements to which the United States is signatory.

Section 3. Emergency regulations. Where essential to prevent immediate, serious and irreversible damage to the ecosystem of the area, activities other than those listed in Section 1 may be regulated within the limits of the Act on an emergency basis for an interim period not to exceed 120 days, during which an appropriate amendment of this Article would be proposed in accordance with the procedures specified in Article 6.

Article 5. Relation to Other Regulatory Programs

Section 1. Fishing. The regulation of fishing is not authorized under Article 4. However, fishing vessels may be regulated with respect to discharges in accordance with Article 4, paragraph (b). All regulatory programs pertaining to fishing, including particularly regulations promulgated under the California Fish and Game Code and Fishery Management Plans promulgated under the Fishery Conservation and Management Act of 1976, 16 U.S.C. 1801 et seq. shall remain in effect. All permits, licenses and other authorizations issued pursuant thereto shall be valid within the Sanctuary unless inconsistent with any regulation implementing Article 4.

Section 2. Defense activities. The regulation of those activities listed in Article 4 shall not prohibit any activity conducted by the Department of Defense that is essential for National defense or because of emergency. Such activities shall be conducted consistently with such regulation to the maximum extent practicable. All other activities of the Department of Defense are subject to Article 4.

Section 3. Other programs. All applicable regulatory programs shall remain in effect and all permits, licenses and other authorizations issued pursuant thereto shall be valid within the Sanctuary unless inconsistent with any regulation implementing Article 4. The Sanctuary regulations shall set forth any necessary certification procedures.

Article 6. Alterations to this Designation

This Designation can be altered only in accordance with the same procedures by which it has been made, including public hearings, consultation with interested Federal and State agencies and the Pacific Regional Fishery Management Council, and approval by the President of the United States. [End of Draft Document]

Only those activities listed in Article 4 are subject to regulation in the Sanctuary. Before any additional activities may be regulated, the Designation must be amended through the entire designation procedure including public hearing and approval by the President.

The primary purpose of the proposed regulations is to protect and to preserve. the marine birds and mammals and their habitat and other natural resources of the waters surrounding the northern Channel Islands and Santa Barbara Island. This area supports a wide array of species partially because it is located in a transition zone between northern and southern waters and in an area of upwelling, and partially because it is one of very few areas on the Southern California coast that has remained relatively unaltered by human use. However, use of the Santa Barbara Channel is increasing and additional pressure is being placed on the resources from a number of human activities. Accordingly, those activities which pose a significant threat to the special marine features of these waters are prohibited. Such activities include: discharges except for marine sanitation effluents, vessel cooling waters, fish cleaning wastes and chumming materials, and discharges incidental to allowed hydrocarbon operations (§ 935.7(a)(1)); construction on or alteration of the seabed except for navigation aids or in connection with those hydrocarbon operations which are allowed under § 935.6 (§ 935.7(a)(2)); the unnecessary operation of vessels or aircraft in the vicinity of important habitats-within 1 nmi of the islands and at lower than 1,000 ft. in the case of aircraft (§ 935.7(a)(3)); and removing or harming of historical or cultural artifacts (§ 935.7(a)(4)). All prohibitions must be applied consistently with recognized principles of international law.

Hydrocarbon operations under existing leases may continue subject to conditions imposed by other authorities, particularly the U.S. Geological Survey in its operating orders, and the Environmental Protection Agency (EPA) through permits issued under section 402 of the Federal Water Pollution Control Act, 33 U.S.C. 1431, (known as NPDES permits). In addition, operators must

maintain adequate oil spill contingency equipment on site. (§ 935.8(a)).

To reduce the possibility of damage to the resources by pollution, hydrocarbon exploration and exploitation under leases issued after the effective date of these regulations will be prohibited. (§ 935.8(c)).

The regulation of fishing in the waters proposed for the Sanctuary will remain the responsibility of the California Department of Fish and Game, the Pacific Regional Fishery Management Council, and the National Marine Fishery Service pursuant to the Fishery Conservation and Management Act of 1976, 16 U.S.C. 1801 et seq. (See Article 5, Section 1 of the Designation.) No additional regulation of fishing has been proposed by OCZM. However, fishing vessels are subject to the same discharge regulations as other vessels. (§ 935.7(a)(1)).

Public Review and Comment:

NOAA invites public review and comment on these proposed regulations. Written comments should be submitted to: JoAnn Chandler, Acting Director, Sanctuary Programs Office, Office of Coastal Zone Management, National Oceanic and Atmospheric Administration, 3300 Whitehaven Street VW., Washington, D.C. 20234, on or pefore February 4, 1980.

Francis J. Balint,

Acting Director, Office of Management and Computer Systems. November 28, 1979.

Accordingly, Part 935 is proposed as follows:

PART 935—THE CHANNEL ISLANDS MARINE SANCTUARY REGULATIONS

Sec.

935.1 Authority.

935.2 Purpose. 935.3 Boundaries.

935.4 Definitions.

935.4 Deliniuons

935.5. Allowed activities.

935.6 Hydrocarbon operations.

935.7 Prohibited activities.

935.8 Penalties for commission of prohibited acts.

935.9 Permit procedures and criteria. 935.10 Certification of other permits. 935.11 Appeals of administrative action.

Authority.-16 U.S.C. 1431-1434.

§ 935.1 Authority.

The Sanctuary has been designated by the Secretary of Commerce pursuant to the authority of section 302(a) of title 'I of the Marine Protection, Research and Sanctuaries Act of 1972, 16 U.S.C. 1431–1434 (the Act). The following regulations are issued pursuant to the authorities of sections 302(f), 302(g) and 303 of the Act.

§ 935.2 Purpose.

The purpose of designating the Sanctuary is to protect and preserve the extraordinary ecosystem including marine birds and mammals and other natural resources of the waters surrounding the northern Channel Islands and Santa Barbara Island and ensure the continued availability of the area as a research and recreational resource. This area supports a particularly rich and diverse marine biota, partially because it is located in a transition zone between northern and southern waters and partially because it is one of very few areas off the Southern California coast that has been relatively unaltered by human use.

§ 935.3 Boundaries.

The Sanctuary consists of an area of the waters off the coast of California adjacent to the following islands and offshore rocks: San Miguel Island, Santa Cruz Island, Santa Rosa Island, Anacapa Island, Santa Barbara Island, Richardson Rock, and Castle Rock extending seaward to a distance of 6 nautical miles (nmi). The coordinates are shown in the Appendices A, B, and C.

§ 935.4 Definitions.

(a) "Administrator" means the Administrator of the National Oceanic and Atmospheric Administration.

(b) "Assistant Administrator" means the Assistant Administrator for Coastal Zone management, National Oceanic and Atmospheric Administration.

(c) "Person" means any private individual, partnership, corporation, or other entity; or any officer, employee, agent, department, agency or instrumentality of the Federal government, or any state or local unit of government.

§935.5 Allowed activities.

All activities except those specifically prohibited by section 935.7 may be carried on in the Sanctuary subject to all prohibitions, restrictions and conditions imposed by any other authority.

§ 935.6 Hydrocarbon operations.

(a) Hydrocarbon exploration and exploitation pursuant to any lease executed prior to the effective date of these regulations and the laying of any pipeline is allowed subject to paragraph 935.6(b), and all prohibitions, restrictions and conditions imposed by applicable regulations, permits, licenses or other authorizations including those issued by the Department of the Interior, the Coast Guard, the Corps of Engineers and the-Environmental Protection Agency.

(b) No person may engage in any hydrocarbon operation unless the following oil spill contingency equipment is available at the site of such operation: (1) 1,500 feet of open ocean containment loom on a boat capable of deploying the boom; (2) one oil skimming device capable of open ocean use; and (3) fifteen bales of oil sorbent material.

(c) Hydrocarbon exploration and exploitation activities pursuant to leases executed on or after the effective date of these regulations are prohibited.

§ 935.7 Prohibited activities

(a) Except as may be necessary for the National defense, in accordance with Article 5, section 2 of the Designation, or as may be necessary to respond to an emergency threatening life, property, or the environment, the following activities are prohibited within the Sanctuary unless permitted by the Assistant Administrator in accordance with §§ 935.9 or 935.10.

(1) Discharge of polluting substances.

No person shall deposit or discharge any materials or substances of any kind except: (i) Indigenous fish or parts and chumming materials; (ii) Effluents from marine sanitation devices; (iii) Nonpolluted cooling waters from vessels; or (iv) Effluents incidental to hydrocarbon exploraton and exploitation activities as allowed by § 935.6.

(2) Alteration of, or construction on, the seabed. Except in connection with hydrocarbon exploration or exploitation activities allowed by § 935.6, within 2 nautical miles of any island, no person shall: (i) construct any structure other than a navigation aid, or (ii) Drill through the seabed, or (iii) Dredge or otherwise alter the seabed in any way.

(3) Unnecessary operations of vessels and aircraft. Except to transport persons or supplies to or from an island, or for enforcement purposes, no person shall, within 1 nautical mile of any island: (i) Fly any aircraft at less than 1000 feet; or (ii) Operate any vessel unless engaging in activities directly associated with the resources of the area including, but not limited to commercial or recreational fishing (in accordance with Article 5, section 1 of the Designation), research, sightseeing, and diving or other recreational activities, and the primary purpose of such vessel is to engage in such activities.

(4) Removing or damaging distinctive historical or cultural artifacts. No person shall remove or damage any historical or cultural feature.

(b) All activities currently carried out by the Department of Defense within the Sanctuary are essential for the National defense and, therefore, not subject to these prohibitions. The exemption of additional activities having significant pacts shall be determined in isultation between NOAA and the partment of Defense.

(c) The prohibitions in this section are not based on any claim of territoriality and will be applied to foreign persons and vessels only in accordance with recognized principles of international law, including treaties, conventions and other international agreements to which the United States is signatory.

§ 935.8. Penalties for commission of prohibited acts.

(a) Section 303 of the Act authorizes the assessment of a civil penalty of not more than \$50,000 against any person subject to the jurisdiction of the United States for each violation of any regulation issued pursuant to the Act, and further authorizes a proceeding in rem against any vessel used in violation of any such regulation. Procedures are set out in Subpart D of Part 922 (15 CFR Part 922) of this chapter. Subpart D is applicable to any instance of a violation of these regulations.

§ 935.9 Permit procedures and criteria.

(a) Any person in possession of a valid permit issued by the Assistant Administrator in accordance with this tion may conduct any activity in the

nctuary including any activity precifically prohibited under § 935.7 if such activity is either (1) research related to the resources of the Sanctuary, (2) to further the educational value of the Sanctuary, or (3) for salvage

or recovery operations.

(b) Permit applications shall be addressed to the Assistant Administrator for Coastal Zone Management, Attn: Office of Sanctuary Programs, Division of Operations and Enforcement, National Oceanic and Atmospheric Administration, 3300 Whitehaven Street, N.W., Washington, D.C. 20235. An application shall provide sufficient information to enable the Assistant Administrator to make the determination called for in paragraph (c) of the section and shall include a description of all activities proposed, the equipment, methods, and personnel (particularly describing relevant experience) involved, and a timetable for completion of the proposed activity. Copies of all other required licenses or permits shall be attached.

(c) In considering whether to grant a mit the Assistant Administrator shall luate such matters as (1) the general ofessional and financial responsibility of the applicant; (2) the appropriateness of the methods envisioned to the purpose(s) of the activity; (3) the extent

to which the conduct of any permitted activity may diminish or enhance the value of the Sanctuary as a source of recreation, or as a source of educational or scientific information; (4) the end value of the activity and (5) such other matters as may be deemed appropriate.

(d) In considering any application submitted pursuant to this Section, the Assistant Administrator may seek and consider the views of any person or entity, within or outside of the Federal Government, and may hold a public hearing, as deemed appropriate.

(e) The Assistant Administrator may, in his or her discretion, grant a permit which has been applied for pursuant to this Section, in whole or in part, and subject to such condition(s) as deemed appropriate. The Assistant Administrator or a designated representative may observe any permitted activity and/or require the submission of one or more reports of the status or progress of such activity. Any information obtained shall be available to the public.

(f) The permit granted under paragraph (e) may not be transferred.

(g) The Assistant Administrator may amend, suspend or revoke a permit granted pursuant to this Section, in whole or in part, temporarily or indefinitely, if the permit holder (the Holder) has acted in violation of the terms of the permit or of the applicable regulations. Any such action shall be set forth in writing to the Holder, and shall set forth the reason(s) for the action taken. The Holder may appeal the action as provided for § 935.11.

§ 935.10. Certification of other permits.

All permits, licenses and other authorizations issued pursuant to any other authority are hereby certified and shall remain valid if they do not authorize any activity prohibited by §§ 935.6 or 935.7. Any interested person may request that the Assistant Administrator offer an opinion on whether an activity is prohibited by these regulaitons.

§ 935.11. Appeals of administrative action.

(a) Any interested person (the Appellant) may appeal the granting, denial, or conditioning of any permit under § 935.9 to the Administrator of NOAA. In order to be considered by the Administrator, such appeal shall be in writing, shall state the action(s) appealed and the reason(s) therefor, and shall be submitted within 30 days of the action(s) by the Assistant Administrator. The Appellant may request an informal hearing on the appeal.

(b) Upon receipt of an appeal authorized by this Section, the Administrator will notify the permit applicant, if other than the Appellant, and will request such additional information and in such form as will allow action upon the appeal. Upon receipt of sufficient information, the Administrator will decide the appeal in accordance with the criteria set out in § 935.9(c) as appropriate, based upon information relative to the application on file at OCZM and any additional information, the summary record kept of any hearing and the Hearing Officer's recommended decision, if any, as provided in paragraph (c) and such other considerations as deemed appropriate. The Administrator will notify all interested persons of the decision, and the reason(s) therefor, in writing, normally within 30 days of the receipt of sufficient information, unless additional time is needed for a hearing.

 c) If a hearing is requested or if the Administrator determines that one is appropriate, the Administrator may grant an informal hearing before a Hearing Officer designated for that purpose after first giving notice of the time, place, and subject matter of the hearing in the Federal Register. Such hearing shall normally be held no later than 30 days following publication of the notice in the Federal Register unless the Hearing Officer extends the time for reasons deemed equitable. The Appellant, the Applicant (if different) and, at the discretion of the Hearing Officer, other interested persons, may appear personally or by counsel at the hearing and submit such material and present such arguments as determined appropriate by the Hearing Officer. Within 30 days of the last day of the hearing, the Hearing Officer shall recommend in writing a decision to the Administrator.

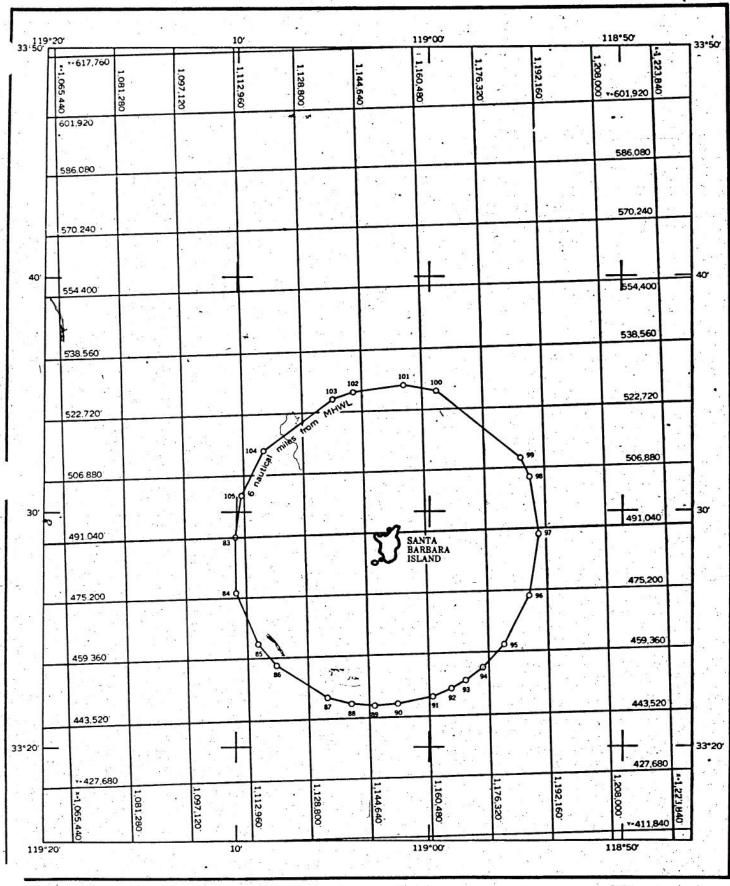
(d) The Administrator may adopt the Hearing Officer's recommend decision, in whole or in part, or may reject or modify it. In any event, the Administrator will notify interested persons of the decision, and the reason(s) therefor in writing within 30 days of receipt of the recommended decision of the Hearing Officer. The Administrator's action shall constitute final action for the Agency for the purposes of the Administrative Procedures Act.

(e) Any time limit prescribed in this Section may be extended for a period not to exceed 30 days by the Administrator for good cause, either upon his or her own motion or upon written request from the Appellant or Applicant stating the reason(s) therefor.

Attachments: Appendixes A, B, and C

BILLING CODE 3510-22-M

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37	341025.736	1202014.203	91	3322 7.538 332227.774	1185949.357 1185851.623
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43	335913.122	1203353.385	97	3329 2.820	1185422.276
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45	335536. 973	1202737.188	99	333217.935	1185518.396
46 .	335530.037	1202514.587	100	333510.090	1185940.0910
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